

Message Text

SECRET

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44

ACTION SS-30

INFO OCT-01 ISO-00 SSO-00 CCO-00 /031 W
----- 114207

O R 131105Z OCT 74

FM AMCONSUL JERUSALEM

TO AMEMBASSY BONN IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

AMEMBASSY THE HAGUE IMMEDIATE

INFO USINT ALGIERS

AMEMBASSY AMMAN

AMEMBASSY BRUSSELS

AMEMBASSY BEIRUT

AMEMBASSY CAIRO

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY JIDDA

AMEMBASSY KUWAIT

AMEMBASSY LUXEMBOURG

AMEMBASSY PARIS

AMEMBASSY RABAT

AMEMBASSY ROME

AMEMBASSY TUNIS

USMISSION USUN NEW YORK

SECSTATE WASHDC 6147

S E C R E T JERUSALEM 1804

EXDIS

SECTO 83

E.O. 11652: GDS

TAGS: OVIP (KISSINGER, HENRY A)

SUBJECT: PLO ITEM IN UNGA

REF: THE HAGUE 5060 (NOTAL)

1. EMBASSIES THE HAGUE, BONN AND LONDON SHOULD INFORM
HOST GOVERNMENTS THAT WE WILL VOTE NO RPT NO ON

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RESOLUTION INVITING PLO TO PARTICIPATE IN UNGA DEBATE

AS REPRESENTATIVE OF THE PALESTINIAN PEOPLE. IN
DOING SO, YOU SHOULD MAKE FOLLOWING POINTS:

A. WE HAVE MADE AMPLY CLEAR IN WORD AND DEED OUR
COMMITMENT TO HELP PROMOTE NEGOTIATING PROCESS LEADING
TO JUST AND LASTING PEACE IN MIDDLE EAST.

B. WE RECOGNIZE REALITY THAT ANY SETTLEMENT
IN MIDDLE EAST MUST BE ACCEPTABLE TO MOST PALESTINIANS
AND THUS TAKE INTO ACCOUNT THEIR LEGITIMATE INTERESTS AS
WELL AS THOSE OF STATES WHICH ARE PARTIES TO
ARAB-ISRAEL CONFLICT.

C. QUESTION OF DEFINING WHO REPRESENTS
PALESTINIANS IN NEGOTIATING PROCESS, IN MANNER ACCEPTABLE
TO ALL PARTICIPANTS, CAN ONLY BE RESOLVED BY PARTICIPANTS
THEMSELVES AS PART OF THAT PROCESS.

D. WE BELIEVE THAT GA RESOLUTION ON WHICH
DEBATE BEGINS MONDAY WILL BE USED BY SUPPORTERS OF PLO
IN ATTEMPT TO PREJUDGE THIS QUESTION. WE ARE DEEPLY
CONCERNED THAT RESOLUTION WILL THEREFORE BECOME
ADDITIONAL OBSTACLE TO NEXT STAGE OF NEGOTIATING
PROCESS WHICH WE ARE WORKING TO GET STARTED.

3. WE RECOGNIZE THAT NEGATIVE U.S. VOTE RISKS
BEING MISREPRESENTED AS ANTI-PALESTINIAN, WHICH IT
IS NOT, AND WE WILL DO OUR BEST TO MINIMIZE ADVERSE
ARAB REACTION. IT IS OUR FIRM CONVICTION, HOWEVER,
THAT ANYTHING LESS THAN NEGATIVE US VOTE WOULD POSE
EVEN GREATER RISK TO OUR ABILITY TO CONTINUE OUR EFFORTS
IN SUPPORT OF PEACEMAKING PROCESS.

F. FOREGOING CONSIDERATIONS ARE QUITE
APART FROM OUR CONCERN ABOUT PRECEDENT OF INVITING OTHER
THAN SOVEREIGN GOVERNMENTS TO ADDRESS UNGA IN PLENARY,
WHICH IS FURTHER REASON FOR OPPOSING THIS RESOLUTION.

G. WE REGRET THAT RESOLUTION TO INVITE PLO HAS COME
TO VOTE AT THIS TIME. FACED WITH NEED TO TAKE A STAND
NOW, HOWEVER, WE BELIEVE THAT NEGATIVE VOTE BY US
IS ONLY COURSE WE CAN TAKE IF WE ARE TO REMAIN ACTIVELY
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ENGAGED, AS WE INTEND TO BE, IN PEACEMAKING PROCESS.

2. WE DO NOT INTEND TO ENGAGE IN MAJOR CAMPAIGN WITH OTHER
STATES TO PRESS THEM TO JOIN US IN VOTE AGAINST
RESOLUTION. WE WOULD OF COURSE HOPE, HOWEVER, THAT
OTHERS WILL SEE PROBLEMS THAT RESOLUTION WILL CAUSE
AND WOULD WELCOME AS MUCH COMPANY AS POSSIBLE IN
"NO" COLUMN. INFO ADDRESSEES IN EC-9 CAPITALS ARE

THEREFORE AUTHORIZED TO RESPOND IN LOW KEY TO INQUIRIES
BY SAYING HOW WE WILL VOTE AND EXPLAINING OUR REASONS
AS APPROPRIATE.

3. FOR ADDRESSEES IN ARAB CAPITALS: AT SUCH TIME
AS RESOLUTION COMES TO VOTE, YOU SHOULD IN ANSWERING
QUERIES DRAW UPON OUR STATEMENT IN GA IN EXPLANATION
OF VOTE AS WELL AS ON ADDITIONAL GUIDANCE WE WILL SEND
YOU.
KISSINGER

SECRET

NNN

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